

**MARQUIS AURBACH COFFING**

10001 Park Run Drive  
Las Vegas, Nevada 89145  
(702) 382-0711 FAX: (702) 382-5816

**Marquis Aurbach Coffing**  
CRAIG R. ANDERSON, ESQ.  
Nevada Bar No. 6882  
10001 Park Run Drive  
Las Vegas, Nevada 89145  
Telephone: (702) 382-0711  
Facsimile: (702) 382-5816  
[canderson@maclaw.com](mailto:canderson@maclaw.com)  
Attorneys for Defendants

**UNITED STATES DISTRICT COURT**

**DISTRICT OF NEVADA**

IMAI LIU FLORES ZELAYA, individually and  
as Special Co-Administrator of the Estate of Luis  
Solano; ELIA DELCARMEN SOLANO-  
PATRICIO, individually and as Special Co-  
Administrator of the Estate of Luis Solano,

Plaintiffs,

vs.

LAS VEGAS METROPOLITAN POLICE  
DEPARTMENT, a political subdivision of the  
State of Nevada; SHERIFF BILL GILLESPIE,  
individually and in his capacity as Sheriff of the  
Las Vegas Metropolitan Police Department;  
SGT. DAVID ASPIAZU, individually and in his  
capacity; CORRECTIONS OFFICER  
BRADLEY TEMPLE, individually and in his  
capacity; CORRECTIONS OFFICER PATRICK  
GRAY, individually and in his capacity;  
CORRECTIONS OFFICER EUGENE DIXON,  
individually and in his official capacity;  
NAPHCARE, INC., an Alabama corporation;  
DOE OFFICERS I through X, individually, and  
in their official capacity; DOES XI through XX,  
and ROE CORPORATIONS XXI through XXX,  
inclusive,

Defendants.

2:13-cv-01181-JAD-CWH

Case No.: ~~2:13-cv-01181-GMN-CWH~~

**PROTECTIVE ORDER**

Plaintiffs seek to obtain, inspect and copy documents and/or things which the Las Vegas Metropolitan Police Department ("LVMPD") contends contains private and sensitive information, confidential information of LVMPD, its officers and employees, its internal investigative and administrative actions, and other confidential information. Pursuant to an agreement by the Parties, the Court hereby enters the following Order for Protection ("Protective

Order”):

**TERMS OF PROTECTIVE ORDER**

**I. DEFINITIONS**

The following definitions apply to the Protective Order:

1. Party. Any party to this action, including all of its officers, directors, employees, consultants, Experts, and Outside Counsel. Party, as used in this Protective Order, shall also refer to the Las Vegas Metropolitan Police Department, and its officers, agents and employees.

2. Disclosure or Discovery Material. All items or information, regardless of the medium or manner generated, stored, or maintained (including, among other things, testimony, transcripts, or tangible things) that are produced or generated in disclosures or responses to discovery in this matter.

3. “Confidential” Information or Items. Information (regardless of how generated, stored or maintained) or tangible things that qualify for protection under the law enforcement investigative and/or official information privileges, or that contain Criminal History Information, personal information regarding individuals including Social Security Numbers, dates of birth and information which a person would have a reasonable expectation of privacy. Confidential information shall also include information concerning, regarding, or as a result of covert or undercover law enforcement investigation(s) technique(s), method(s) or source(s), including the identity of any confidential informant, undercover officer information, or information referring to any undercover or active criminal investigations. Further, Confidential information shall also include any information protected from disclosure under Donrey v. Bradshaw, 106 Nev. 630 (1990) or an official or executive information privilege. Confidential information shall also include employee information, employee medical information, and employee disciplinary action, including any internal investigation concerning employee actions.

4. Receiving Party. A Party that receives Disclosure or Discovery Material or Confidential Information from a Producing Party.

5. Producing Party. A Party or third-party that produces Disclosure or Discovery Material or Confidential Information in this action.

6. Designating Party. A Party or third-party that designates information or items that it produces in disclosures or in responses to discovery as “Confidential.”

7. Protected Material. Any Disclosure or Discovery Material or Confidential Information that is designated as “Confidential.”

8. Outside Counsel. Attorneys who are not employees of a Party but who are retained to represent or advise a Party in this action.

9. House Counsel. Attorneys who are employees of a Party.

10. Counsel (without qualifier). Outside Counsel and House Counsel (as well as their support staffs).

11. Expert. A person with specialized knowledge or experience in a matter pertinent to the litigation retained by a Party or its Counsel to serve as an expert witness or as a consultant in this action. This definition includes, but is not limited to, a professional jury or trial consultant retained in connection with this litigation.

12. Professional Vendor. Person or entity that provides litigation support services (e.g., photocopying, videotaping, translating, preparing exhibits or demonstrations, organizing, storing, retrieving data in any form or medium; etc.) and its employees and subcontractors.

13. The use of the singular form of any word includes the plural, and vice versa.

## II. SCOPE

The protection conferred by this Protective Order covers not only Protected Material, but also any information copied or extracted therefrom, as well as all copies excerpts, summaries, or compilations thereof, testimony, conversations, or presentations by parties or counsel to or in court or in other settings that might reveal Protected Material.

## III. DURATION

Even after the termination of this action, the confidentiality obligations imposed by this Protective Order shall remain in effect until a Designating Party agrees otherwise in writing or a court order otherwise directs.

## IV. DESIGNATING PROTECTED MATERIAL

1. Manner and Timing of Designations. Except as otherwise provided herein, or as

1 otherwise ordered, material that qualifies for protection under this Order must be clearly  
2 designated before it is disclosed or produced. Designations in conformity with this Order  
3 require:

4 a. For information in documentary form. That the Producing Party  
5 shall affix the legend “Confidential” on each page that contains Protected Material. If only a  
6 portion or portions of the material on a page qualifies for protection, the Producing Party also  
7 must clearly identify the protected portion(s) (*e.g.*, by making appropriate makings in the  
8 margins or redacting protected portions). A Producing Party that makes original documents or  
9 materials available for inspection need not designate them for protection until after the inspecting  
10 Party has indicated which material it would like copied and produced. During the inspection and  
11 before the designation, all of the material made available for inspection shall be deemed  
12 “Confidential.” After the inspecting Party has identified the documents it wants copied and  
13 produced, the Producing Party must determine which documents, or portions thereof, qualify for  
14 protection under this Order, and, before producing the specified documents, the Producing Party  
15 must affix the appropriate legend on each page that contains Protected Material. If only a  
16 portion or portions of the material on a page qualifies for protection, the Producing Party also  
17 must clearly identify the protected portion(s) (*e.g.*, by making appropriated markings in the  
18 margins or by redacting protected portions).

19 b. For testimony given in deposition or in other pretrial or trial  
20 proceedings. That before the close of the deposition, hearing, or other proceeding, the Party or  
21 non-party offering or sponsoring the testimony shall identify on the record all protected  
22 testimony and further specify any portions of the testimony that qualify as “Confidential.” When  
23 it is impractical to identify separately each portion of testimony that is entitled to protection, the  
24 Party or non-party that sponsors, offers, or gives the testimony may invoke on the record (before  
25 the deposition or proceeding is concluded) a right to have up to thirty (30) days to identify the  
26 specific portions of the testimony as to which protection is sought. Only those portions of the  
27 testimony that are appropriately designated for protection under the standards set forth herein  
28 within the thirty (30) days shall be covered by the provisions of this Protective Order. Upon

request of a Designating Party, transcript pages containing Protected Material must be separately bound by the court reporter, who must affix to the top of each such page the legend “Confidential” as instructed by the Party or non-party offering or sponsoring the witness or presenting the testimony.

c. For information produced in some form other than documentary, and for any other tangible items. That the Producing Party affix in a prominent place on the exterior of the container or containers in which the information or item is stored the legend “Confidential.” If only portions of the information or item warrant protection, the Producing Party, to the extent practicable, shall identify the protected portions.

2. Inadvertent Failure to Designate. Inadvertent failure to identify documents or things as “Confidential” pursuant to this Protective Order shall not constitute a waiver of any otherwise valid claim for protection, provided that the provisions of this paragraph are satisfied. If the Designating Party discovers that information should have been but was not designated “Confidential” or if the Designating Party receives notice that would enable the Designating Party to learn that it has disclosed such information, the Designating Party must immediately notify all other parties. In such event, within thirty (30) days of notifying all other Parties, the Designating Party must also provide copies of the “Confidential” information designated in accordance with this Protective Order. After receipt of such re-designated information, the “Confidential” information shall be treated as required by this Protective Order, and the Receiving Party shall promptly, but in no event more than fourteen (14) calendar days from the receipt of the re-designated information, return to the Designating Party all previously produced copies of the same unlegended documents or things. The Designating Party and the Parties may agree to alternative means. The Receiving Party shall receive no liability, under this Protective Order or otherwise, for any disclosure of information contained in unlegended documents or things occurring before the Receiving Party was placed on notice of the Designating Party’s claims of confidentiality.

## V. CHALLENGING CONFIDENTIALITY DESIGNATIONS

1. Meet and Confer. A Party that elects to initiate a challenge to a Designating

1 Party's confidentiality designation must do so in good faith and must begin the process by  
 2 conferring with counsel for the Designating Party. The challenging Party must give the  
 3 Designating Party an opportunity of not less than ten (10) calendar days to review the designated  
 4 material, to reconsider the circumstances, and, if no change in the designations is offered, to  
 5 explain in writing the basis for the confidentiality designation.

6 2. Judicial Intervention. A Party that elects to press a challenge to a confidentiality  
 7 designation after considering the justification offered by the Designating Party may file and  
 8 serve a motion that identifies the challenged material and sets forth in detail the basis for the  
 9 challenge. Until the Court rules on the challenge, all parties shall continue to afford the material  
 10 in question the level of protection to which it is entitled under the Producing Party's designation.

# 11 **VI. ACCESS TO AND USE OF PROTECTED MATERIAL**

12 1. Basic Principles. A Receiving Party may use Protected Material that is disclosed  
 13 or produced by another Party or by a third-party in connection with this case solely for the  
 14 limited purposes of prosecuting, defending, attempting to settle, or settling this action. Such  
 15 Protected Material may be disclosed only to the categories of persons and under the conditions  
 16 described in the Protective Order. Protected Material must be stored and maintained by a  
 17 Receiving Party at a location and in a secure manner that ensures that access is limited to the  
 18 persons authorized under this Protective Order.

19 2. Disclosure of "Confidential" Information or Items. Unless otherwise ordered by  
 20 the Court or permitted in writing by the Designating Party, a Receiving Party may disclose any  
 21 information or item designated Confidential only to:

22 a. The Parties to this action and the Receiving Party's Outside  
 23 Counsel of record in this action, as well as employees of said Counsel to whom it is reasonably  
 24 necessary to disclose the information for this litigation. Counsel of Record shall be responsible  
 25 for advising all of their staff of the existence of, and their confidentiality obligations under, the  
 26 Protective Order, and shall be responsible for any non-compliance with the Protective Order by  
 27 members of their staff that have not signed an agreement to be bound by the Protective Order;  
 28

b. The officers, directors, and employees of the Receiving Party to whom disclosure is reasonably necessary for this litigation and who have signed or have agreed under oath and on the record to be bound by the “Agreement to Be Bound by Protective Order” (Exhibit A);

c. Experts of the Receiving Party to whom disclosure is reasonably necessary for this litigation and who have signed or have agreed under oath and on the record to be bound by the “Agreement to Be Bound by Protective Order” (Exhibit A);

d. The Court and its personnel;

e. Court reporters, their staffs, and Professional Vendors to whom disclosure is reasonably necessary for this litigation;

f. During their depositions or at trial, witnesses in the action to whom disclosure is reasonably necessary. Witnesses will not be permitted to retain copies of Protected Material unless they have signed or agreed under oath and on the record to be bound by the “Agreement to Be Bound by Protective Order” (Exhibit A). Upon request of a Designating Party, pages of transcribed deposition testimony or exhibits to depositions that reveal Protected Material must be separately bound by the court reporter and may not be disclosed to anyone except as permitted under this Protective Order; and

g. The author of the document or the original source of the information and recipients or addressees in the normal course of business.

Notwithstanding the preceding of this paragraph VI(2), a Party that has produced its, his or her own Protected Material may disclose such Protected Material to any persons, with or without any conditions placed upon such disclosure, as the Party deems appropriate.

3. Trial and Dispositive Motion Disclosure: For the purpose of trial and/or dispositive motions, the parties acknowledge that a “strong presumption in favor of access” exists. A party seeking to seal a judicial record at trial and/or the dispositive motions stage bears the burden of establishing “compelling reasons” by “articulating compelling reasons supported



1 by specific factual findings,” that outweigh the public policies favoring disclosure.<sup>1</sup>

2 4. Disclosure of Possession of Confidential Information. All persons described in  
3 paragraph VI above shall not under any circumstances sell, offer for sale, advertise, or publicize  
4 either the Confidential Information or the fact that such persons have obtained Confidential  
5 Information.

6 **VII. PROTECTED MATERIAL SUBPOENAED OR ORDERED PRODUCED IN**  
7 **OTHER LITIGATION**

8 If a Receiving Party is served with a subpoena or an order issued in other litigation that  
9 would compel disclosure of any information or items designated in this action as “Confidential”  
10 the Receiving Party must so notify the Designating Party, in writing (by fax or email if possible)  
11 immediately and in no event more than seven (7) calendar days after receiving the subpoena or  
12 order. Such notification must include a copy of the subpoena or court order. The Receiving  
13 Party also must within ten (10) calendar days inform in writing the party who caused the  
14 subpoena or order to issue in the other litigation that some or all the material covered by the  
15 subpoena or order is the subject of this Protective Order and deliver to such party a copy of this  
16 Protective Order. The Designating Party shall bear the burdens and the expenses of seeking  
17 protection in that court of its Confidential material – and nothing in these provisions should be  
18 construed as authorizing or encouraging a Receiving Party in this action to disobey a lawful  
19 directive from another court. Once notice is given, and five business days have elapsed, the  
20 receiving party shall have no further liability for disclosure pursuant to a subpoena or its  
21 equivalent.

22 **VIII. UNAUTHORIZED DISCLOSURE OF PROTECTED MATERIAL**

23 If a Receiving Party learns that, by inadvertence or otherwise, it has disclosed Protected  
24 Material to any person or in any circumstance not authorized under this Protective Order, the  
25 Receiving Party must immediately and within not more than seven (7) calendar days: (a) notify  
26 in writing (using best efforts to use email or fax) the Designating Party of the unauthorized  
27 disclosures, (b) use its best efforts to retrieve all copies of the Protected Material, (c) inform the

28 <sup>1</sup> See Kamakana v. City and County of Honolulu, 447 F.3d 1172, 1178-79 (9<sup>th</sup> Cir. 2006).



1 person or persons to whom unauthorized disclosures were made of all the terms of the Protective  
 2 Order, and (d) request such person or persons to execute the “Acknowledgment and Agreement  
 3 to Be Bound” (Exhibit A). The Receiving Party shall promptly notify the Designating Party of  
 4 the results of its efforts with regards to (b), (c), and (d) herein. After a good faith meet and  
 5 confer effort to resolve and remaining disputes concerning compliance with this paragraph, and  
 6 Party, Receiving Party or Designating Party may seek relief from this Court for non-compliance  
 7 with this provision. Said relief may include, but is not limited to, preclusion of the Receiving  
 8 Party’s use in this litigation of the Protected Material that was disclosed contrary to this  
 9 Protective Order, or any other sanction deemed appropriate by the Court.

#### 10 **IX. PUBLICLY AVAILABLE OR PREVIOUSLY POSSESSED INFORMATION**

11 The restrictions in the preceding paragraphs regarding disclosure or Protected Material do  
 12 not and shall not apply to information or material that: was, is, or becomes public knowledge in a  
 13 manner other than by violation of the Protective Order, is acquired by the non-designating party  
 14 from a third-party having the right to disclose such information or material; or was lawfully  
 15 possessed by the non-designating party before the date of this Protective Order. The Designating  
 16 Party shall act in good faith to notify the Receiving Party of any change in circumstances that  
 17 renders Confidential Information or Items no longer Confidential within a reasonable time period  
 18 after the change becomes known to the Designating Party.

#### 19 **X. FILING PROTECTED MATERIAL**

20 With respect to non-dispositive motions and pleadings, Protected Material or information  
 21 derived therefrom is included with, or the contents of such a document are disclosed in, any  
 22 documents filed with the Clerk or this Court or any other court, the filing Party shall file said  
 23 document under seal. Unless otherwise agreed by the Parties to permit service by some other  
 24 means such as by email or facsimile, copies of any pleading, brief or other document containing  
 25 Protected Material that is served on opposing counsel shall be delivered in a sealed envelope  
 26 stamped:

27 **CONFIDENTIAL PURSUANT TO PROTECTIVE ORDER**

28 and shall be treated in accordance with the provisions of this Protective Order. Subject to the

1 Court's convenience and needs, all material files in this fashion will be kept under seal by the  
2 Clerk until further order from the Court.

### 3 **XI. FINAL DISPOSITION**

4 Unless otherwise ordered or agreed in writing by the Producing Party, within sixty (60)  
5 calendar days of a written request, after the final termination of this action, each Receiving Party  
6 must return all Protected Material to the Producing Party. As used in this subdivision, "all  
7 Protected Material" includes all copies, abstracts, compilations, summaries or any other form of  
8 reproducing or capturing any of the Protected Material. With permission in writing from the  
9 Designating Party, the Receiving Party may destroy some or all of the Protected Material instead  
10 of returning it. Whether the Protected Material is returned or destroyed, the Receiving Party  
11 must submit a written certification to the Producing Party (and, if not the same person or entity,  
12 to the Designating Party) by the thirty (30) calendar day deadline that identifies (by category,  
13 where appropriate) all the Protected Material that was returned or destroyed and that affirms that  
14 the Receiving Party has not retained any copies, abstracts, compilations, summaries or other  
15 forms of reproducing or capturing any of the Protected Material. Notwithstanding this provision,  
16 Counsel are entitled to retain an archival copy of all pleadings, motion papers, transcripts, legal  
17 memoranda, correspondence or attorney work product, even if such materials contain Protected  
18 Material. Any such archival copies that contain or constitute Protected Material remain subject  
19 to this Protective Order as set forth herein. In the event of an appeal, "Final Disposition" shall  
20 not occur until the conclusion of all appeals.

### 21 **XII. ADDITIONAL PROVISIONS**

22 1. Modification. The Parties may modify this Protective Order by written  
23 agreement, subject to approval by the Court. The Court may modify this Protective Order.

24 2. Right to Assert Other Objections. This Protective Order does not affect or waive  
25 any right that any Party otherwise would have to object to disclosing or producing any  
26 information or item on any ground not addressed in this Protective Order. Similarly, this  
27 Protective Order does not affect or waive any Party's right to object on any ground to use in  
28 evidence any of the material covered by this Protective Order.

1           3.     Privileges Not Waived. This Protective Order does not affect or waive any  
2 applicable privilege or work product protection, or affect the ability of a Producing Party to seek  
3 relief for an inadvertent disclosure of material protected by privilege or work product protection.

4           4.     Third Party Protections. Any witness or other person, firm, or entity from which  
5 discovery is sought may be informed of and may obtain the protection of this Protective Order by  
6 written notice to the Parties' respective counsel or by oral notice at the time of any deposition or  
7 similar proceeding.

8           5.     Obligations to Third Parties. Nothing herein shall operate to relieve any Party or  
9 non-party from any pre-existing confidentiality obligations currently owed by any Party or non-  
10 party to any other Party or non-party.

11          6.     Retention of Completed "Acknowledgment and Agreement to Be Bound" Forms  
12 (Exhibit A). Completed "Acknowledgement and Agreement to Be Bound" Forms (Exhibit A)  
13 ("form") shall be maintained by the Party that obtained the completed form pursuant to this  
14 Protective Order. The Party retaining the completed form shall produce the form to resolve any  
15 good faith challenge by a Party or Designating Party or dispute concerning whether a person who  
16 is obligated under this Protective Order to complete the form did so properly and complied with  
17 the representations in the form and this Protective Order. If the parties are unable to resolve any  
18 such disputes or challenges through a good faith meet and confer process, the challenging Party  
19 or Designating Party may seek appropriate relief from this Court.

20           IT IS SO ORDERED THIS 22nd day of July, 2014.

21   
22 \_\_\_\_\_  
23 United States Magistrate Judge  
24  
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**EXHIBIT A****ACKNOWLEDGMENT AND AGREEMENT TO BE BOUND**

I, \_\_\_\_\_, have read in its entirety and understand the Protective Order that was issued by the United States District Court, for the District of Nevada on \_\_\_\_\_, 2014, in the case of *Zelaya, et al. v. LVMPD, et al.*, Case No. 2:13-cv-01181-GMN-CWH. I agree to comply with and to be bound by all terms of this Protective Order and I understand and acknowledge that failure to so comply could expose me to sanctions and punishment in the nature of contempt. I solemnly promise that I will not disclose in any manner any information or item that is subject to this Protective Order that any person entity except in strict compliance with the provisions of this Order. Further, I solemnly promise that I will not offer to sell, advertise or publicize that I have obtained any Protected Material subject to this Protective Order.

At the conclusion of this matter, I will return all Protected Material which came into my possession to counsel for the party from whom I received the Protected Material, or I will destroy those materials. I understand that any Confidential Information contained within any summaries of Protected Material shall remain protected pursuant to the terms of this Order.

I further agree to submit to the jurisdiction of the United States District Court, for the District of Nevada for the purpose of enforcing the terms of this Protective Order, even if such enforcement proceedings occur after termination of this action.

I certify under the penalty of perjury that the foregoing is true and correct.

Date: \_\_\_\_\_

City and State where signed: \_\_\_\_\_

Printed name: \_\_\_\_\_

Address: \_\_\_\_\_

Signature: \_\_\_\_\_